

# City of Longmont 2022/2023 Water Supply & Drought Management Plan

#### **Purpose:**

The purpose of the City of Longmont's 2022/2023 Water Supply & Drought Management Plan is to manage the City's Water Supply and to anticipate, identify and respond to drought in the Saint Vrain Creek watershed area. This plan will evaluate the impact on raw water availability for the City of Longmont and recommend responses to the current water supply and demand forecast. This plan also formalizes the City's planning for future droughts.

#### Methodology and Responsibility:

The City of Longmont's Water Supply & Drought Management Plan will be managed by the Water Resources Divisions of the Public Works & Natural Resources Department, referred to as Division. Indicators of drought, as outlined in this plan will be monitored by personnel in the Division. The Division will recommend appropriate action, guided by the response plan as outlined in this plan, for response to differing levels of drought.



#### **Definition of Drought:**

A drought is typically defined as single or multiple consecutive water years with below average stream flow. For the purposes of drought response planning, the droughts of interest would only include those droughts that, because of severity, directly impact and stress raw water availability for the City of Longmont.

Revision Date: April 25, 2022

# City of Longmont 2022/2023 Water Supply & Drought Management Plan

# "Conserving our Water to Preserve our Quality of Life"

# I. City of Longmont's Drought Supply Policy:

The City of Longmont's raw water drought supply policy is outlined in the Raw Water Master Plan. This plan describes the City's policy of using the 1-in-100 year drought recurrence interval as the basis of planning for the City's raw water supply. This drought interval is based upon a drought of approximately 7 years in length with a total Saint Vrain Creek watershed deficit of 237,000 acre-feet. This plan also describes drought indicators and potential forecasting methodologies to be used to predict drought and determine its severity and impacts on the City's raw water supply.

The Saint Vrain Creek has historically experienced drought conditions and will continue to do so in the future. The annual average measured flow in the Saint Vrain Creek at the Lyons gaging station for the period 1896 to 1982 was 93,000 acre-feet. After the addition of diversions from the creek above the Lyons gaging station, the estimated virgin flow for this period is 124,000 acre-feet. A drought of seven years in length, with a total deficit of 237,000 acre-feet, would result in a deficit of approximately 34,000 acre-feet per year.

During 2021, the Saint Vrain River Basin experienced average streamflow conditions as a result of above average snowpack and average rainfall. Water Board recommended and City Council concurred in May of 2021 to remain at a Sustainable Conservation Level Drought Response for 2021. As a result of the average stream flows during 2021, Longmont finished the 2021 irrigation season (October 31, 2021) with average storage in its local reservoirs at 67% of capacity. Current projections are that by July 15, 2022, select reservoir storage will be 95% of full. During 2022, the Public Works & Natural Resources staff will continue to implement demand management strategies outlined in this plan. Water Resources staff will continue to pursue opportunities to exchange additional water to supplement the existing water supply.

Prior Water Data	2021	2022
Total Water Supply Available	23,956 acre-feet	24,490 acre-feet
Total Treated Water Demand	16,869 acre-feet	17,206 acre-feet

Snow Pack as of April 7, 2022	South Platte River Basin	Colorado River Basin
	90%	95%

For 2022, Longmont expects to continue to utilize native basin water rights, trans-mountain water rights, and local storage water rights.

#### **Description of Indicators and Forecasting Methods:**

- Natural Resources Conservation Service's Monthly Streamflow Forecast
   Table A indicates how the Streamflow Forecast can be used to evaluate impacts
   upon Longmont's water rights on an average and dry basis. Based upon the
   streamflow forecast, the projected yield of direct flow and storage decrees will be
   used for calculation of raw water availability during drought conditions. This effort
   will focus on the April 1 and May 1 Streamflow forecasts as an indicator of drought
   in the upcoming irrigation season.
- Natural Resources Conservation Service's Monthly Snowpack Survey
  The Snowpack Survey will be used in validating and/or adjusting the Streamflow
  Forecasts. These surveys also provide real-time measurement of snowpack to assist
  in reviewing projections in the time between monthly streamflow forecasts.

# • Saint Vrain Creek Basin Reservoir Storage Levels

Total reservoir storage in the Saint Vrain Basin varies with the availability of water during the storage season (usually November through June). The total Saint Vrain Creek storage levels will be used in conjunction with target storage levels in Ralph Price Reservoir. When comparing storage levels in reservoirs with storage rights senior to Ralph Price Reservoir, water supply availability can be projected for the storage components of Longmont's water portfolio. An example of this information for Ralph Price Reservoir is shown in Table B.

#### • Trans-Mountain Water Supply Availability

Colorado-Big Thompson Project (C-BT) Quota Declaration and Longmont carry-over of C-BT allocation from the previous year will be utilized in establishing transmountain water supply availability for 2022 and projections for later years. This trans-mountain water availability includes C-BT quota declarations, Upper Baldwin Ditch Replacement water, Carry-over C-BT water, Exchanged C-BT water, and Windy Gap water supplies. As of April 7, 2022, Longmont had a total trans-basin water supply yield of 17,585 AF.

#### • Raw Water Availability for City of Longmont

Raw water availability will be updated and revised by the Division staff to estimate Water Treatment Plant demands and projected raw water availability for Longmont. An example of 2022 raw water availability is included in Table A. Projected demand in this table is based upon a Sustainable Conservation Level drought response assumption.

#### City of Longmont Treated Water Demands Greater than Normal

As drought conditions occur, water use often increases and raw water availability decreases. Treated water demand projections will be adjusted in accordance with

this expected increase. Actual use as the drought progresses will be included in the evaluation of projected water demands.

City of Longmont Water Supply Projections for Multi-year Drought Projections
 As an additional tool in evaluating the current year drought response level, Division staff will complete a multiple year water supply evaluation. The current and next water year of that projection will be used to determine the drought response level for the City.

# II. Description of Drought Supply Response Levels:

Division staff is responsible for monitoring drought indicators and forecasting raw water availability. The following guidelines will assist Division staff and Water Board in advising City Council in determining the appropriate course of action to undertake in varying degrees of drought intensity. These will serve as a guideline only, with the experience and year by year specific details also guiding the City's actions in any given drought scenario. The City Manager, with the advisement of Division staff, will have the power to declare a specific response level in the case of an emergency. Division staff will compare raw water supply with projected demand and monitor the storage levels in Ralph Price Reservoir and the Saint Vrain Creek Basin. If the combination of supply and available storage exceed projected demand by more than 135%, the City's water supply will not be considered in a drought scenario. The City will continue to take water conservation actions at all times, especially during years of below average streamflow. Percent of water savings goal referred to hereafter shall be with respect to last year's actual demand.

#### **Sustainable Conservation Level:**

At the sustainable conservation level, the City will continue to implement Best Management Practices to conserve the water resources of the City.

Target Water Savings Goal: Sustainable demand management at all times to ensure reasonable water conservation practices are followed utilizing best management practices and that the overall goal of a 10% water savings as outlined in the Raw Water Master Plan is realized.

This level will include a projection of the following indicators:

- Storage volumes in Ralph Price Reservoir greater than target levels for the Level One Drought Response in Table B; and
- Raw water supply availability projections for the current and next water year at a level greater than **135**% of projected water demand.

#### **Level 1 Drought Response Targets:**

At Level 1, conditions will moderately impact the City's supply vs. demand.

Target Water Savings Goal: Sufficient demand management, up to 10%, to ensure demand does not exceed raw water availability.

This level will include a projection of the following indicators:

- Storage volumes in Ralph Price Reservoir lower than target levels in Table B.
- Raw water supply availability at a level of **120% 135%** of projected water demand.

#### **Level 2 Drought Response Targets:**

At Level 2, conditions will severely impact the City's supply vs. demand.

#### Target Water Savings Goal: 10% to 25%

This level will include a projection of the following indicators:

- Storage volumes in Ralph Price Reservoir lower than target levels in Table B.
- Raw water supply availability at a level of 105% 120% of projected water demand.

#### **Level 3 Drought Response Levels:**

At Level 3, conditions will critically impact the City's supply vs. demand.

Target Water Savings Goal: To be determined at time of Level 3 drought, goal dependent upon drought severity and water savings needs.

This level will include a projection of the following indicators:

- Storage volumes in Ralph Price Reservoir lower than target levels in Table B.
- Raw water supply availability at a level less than **105**% of projected water demand.

### **III.** Description of Drought Response Action Plans:

#### **Sustainable Conservation Level:**

Upon determining that actionable drought conditions do not exist for the City of Longmont, any or all of the following may be performed:

- Continue public information concerning impacts to the City of Longmont's water supply to encourage that best management practices (BMP's) are followed. The City will continually promote a public water conservation campaign. BMP's include but are not limited to:
  - 1. No water being wasted.
  - 2. Time of day watering restrictions, such as no unattended irrigation between the hours of 10:00 a.m. and 6:00 p.m., will be encouraged.
  - 3. Use soil amendments and mulch in conjunction with appropriate plant selections.
  - 4. Check and replace leaky faucets and toilets.
  - 5. Wash only full loads of cloths and dishes.

- Voluntary measures for raw water reduction in municipal and school use of water.
  - 1. Parks & Recreation will conserve water where possible and utilize BMP's.
  - 2. Golf courses will conserve water where possible and also utilize BMP's.
  - 3. School District will be encouraged to follow BMP's and conserve water where possible.
  - 4. City owned facilities will strive to set the benchmark for water use practice.
  - 5. Encourage all customers served by Longmont Water Utilities to implement BMP's for total water use.
- Division staff will prepare for implementing Level 1 policies in the event this level
  occurs. The Division will monitor drought response effectiveness, recommend
  adjustments, and report to public regularly. The Division will also continue training
  and assigning staff to monitor outdoor water use to ensure sustainable conservation
  efforts are followed and prepare in the event that a Level 1 drought is determined.

#### **Level 1 Drought Projection:**

Upon determining a Level 1 drought exists, Longmont may perform any or all of the following efforts, utilizing the actual previous year's water use as the base year for comparison purposes:

- Increase public information about the drought severity and review and enact appropriate conservation efforts. Conservation efforts are outlined in the City of Longmont's Water Conservation Master Plan. The City will promote a public water conservation campaign emphasizing moderately dry conditions existing at that time.
- Voluntary water conservation by service customers.
  - 1. Encourage all customers served by the Longmont Water Utilities to implement a ten percent (10%) reduction in water use from historical levels.
  - 2. Water users who normally use raw water, well water, or other sources of water for irrigation will be requested to not increase use of water through the potable water system during drought emergencies.
  - 3. Irrigation class tap customers may be required to reduce demand by 10%.
  - 4. Community garden users, as well as private garden users, will be encouraged to implement a ten percent (10%) reduction in water use from historical levels.
- Mandatory measures for raw water reduction in municipal and school use of water.
  - 1. Parks & Recreation will conserve water where possible, resulting in a net 10% reduction of historical annual use. Voluntary reductions apply to municipally owned critical sports fields and parks.
  - 2. Golf courses will conserve water where possible, resulting in a net 10% reduction of historical annual use.

- 3. School District irrigation water lease reduction as appropriate, resulting in a minimum of 10% reduction of historical annual use.
- 4. Saint Vrain Creek Corridor water lease reduced (or eliminated) to the extent that water is unable to be recaptured for use at the Water Treatment Plants.
- 5. All other municipal water use will be reduced by 10% (Building use, Fire dept., etc.) of historical annual use.
- Raw water leases and bulk water sales.
  - 1. Surplus water rental reduced or eliminated.
  - 2. Historic lease back of raw water reduced or eliminated.
  - 3. No water leases are guaranteed during a Level 1 drought (except by existing contracts). If leases are approved, the City may elect to increase the lease rate to recover investment costs and to discourage non-essential uses.
  - 4. Bulk water permits will be reviewed for use and total demand on system. Normal use of water through bulk permits will be allowed, but use of fire hydrants for irrigation will not be allowed.
- In drought years, there are many uses of water that will change compared to use during average and above average water years. Following are some examples of these changes in that water usage:
  - Use of water in Golden Ponds will gradually change from primarily piscatorial
    to supply. In a Level 1 drought, water levels in the west pond will be allowed
    to equalize with the middle pond, with use of that amount. In addition, if the
    level of Golden Ponds lowers, water will not normally be replaced in this
    facility until the drought ends.
  - 2. Union Reservoir water levels will be lower than normal, resulting in lowered ability to conduct late season recreational activities on the reservoir.
- Division staff will develop plans for implementing Level 2 policies in the event this level occurs. The Division will monitor drought response effectiveness, recommend adjustments, and report to public regularly. The Division will also continue training and assigning staff to monitor outdoor water use in the event that a Level 2 drought is determined.
- Time of day watering restrictions, such as no unattended irrigation between the hours of 10:00 a.m. and 6:00 p.m., will be evaluated for practicality of implementation.

#### **Level 2 Drought Projection:**

Upon determining a Level 2 drought exists, Longmont may perform any or all of the following:

• Continue public information about the drought severity and enactment of increasing conservation efforts. Conservation efforts are outlined in the City of Longmont's Water Conservation Master Plan. The City will promote a public water conservation

campaign emphasizing severely dry conditions. As part of the conservation strategies, the City has developed a conservation rebate program, which will provide rebates for purchase of low volume toilets to replace high volume toilets.

- Mandatory water conservation by service customers.
  - 1. Require all customers served by Longmont Water Utilities, including community garden users, to implement a minimum ten percent (10%) reduction in water use.
  - 2. Implement a formal mandatory watering program to be followed by customers.
  - 3. No additional water use through the potable system to replace water normally used through raw water, well water, or other water supply scenarios.
  - 4. Irrigation class tap customers will be required to reduce demand by a minimum of 20%.
- Mandatory measures for raw water reduction in municipal and school use of water.
  - Parks & Recreation water reductions at a level between 20% and 90% depending upon severity of drought and overall response to demand reductions. To the extent possible, the identified critical sports fields, trees, and non-turf landscaped areas will continue to be irrigated with a 10% reduction in application of water.
  - 2. Golf course watering will be reduced between 20% and 90% depending upon severity of drought and overall response to demand reductions.
  - 3. School District irrigation water lease reduction at a level between 20% and 90% depending upon severity of drought and overall response to demand reductions.
  - 4. Saint Vrain Creek Corridor water lease eliminated to the extent that water is unable to be recaptured for use at the Water Treatment Plants.
  - 5. All other municipal water use will be reduced to the maximum extent possible (Building use, Fire dept., etc.).
- Raw water leases and bulk water sales.
  - 1. Surplus water rental eliminated.
  - 2. Historic lease back of raw water reduced or eliminated.
  - 3. No water leases are guaranteed during a Level 2 drought (except by existing contracts). If leases are approved, the City may elect to increase the lease rate to recover investment costs and to discourage non-essential uses.
  - 4. Bulk water permits will be reviewed for use and total demand on system. Normal use of water through bulk permits may be allowed, but use of fire hydrants for irrigation will not be allowed.

- Division staff shall develop plans for implementing Level 3 policies, including mandatory water use reductions. The Division will monitor drought response effectiveness, recommend adjustments, and report to the public regularly.
- The Division will continue to train and assign staff in monitoring, issuing warnings and imposing penalties for water waste and violations of any permits and noncompliance with any water restrictions.

#### **Level 3 Drought Projection:**

Upon determining a Level 3 drought exists, Longmont may perform any or all of the following:

- Continue public information about the drought severity and enactment of mandatory conservation efforts. Conservation efforts are outlined in the City of Longmont's Water Conservation Master Plan. The City will promote a public water conservation campaign emphasizing critically dry conditions.
- Mandatory Water Conservation by Service Customers.
  - Mandatory water use reduction equal to projected water supply availability
    deficit for all customers served by the Longmont Water Utilities, including
    community gardens. Outdoor watering restrictions will be set based upon
    severity of drought. Restrictions will result in severely cutting back or
    completely eliminating watering based upon severity of the Level 3 drought.
  - 2. Water rates to be adjusted to provide clear financial incentive to limit outside water use using the increasing block structure. Adjust water rates to maintain revenue during the drought as needed.
  - 3. Impose a moratorium on new water taps.
  - 4. No additional water use through the potable system to replace water normally used through raw water, well water, or other water supply scenarios.
  - 5. Irrigation class tap customers will be required to reduce demand by a minimum of 90%, or possibly eliminated.
- Mandatory measures for raw water reduction in municipal and school use of water.
   All outdoor watering of public facilities may be eliminated depending upon the severity of the drought at this level.
  - Parks & Recreation water reductions, resulting in a reduction of 90 % of use.
     Minimal watering of critical sports fields and parks will occur. The primary
     intent of Parks and Recreation watering will be to maintain economic
     investments in non-turf landscaping, trees, and municipal facilities. Field use
     will be restricted or eliminated to protect facilities as needed.
  - 2. Golf course watering will be limited to greens and tees.
  - 3. School District irrigation water lease eliminated.
  - 4. Saint Vrain Creek Corridor water lease eliminated to the extent that water is unable to be recaptured for use at the Water Treatment Plants.

- 5. All other municipal water use will be reduced to the maximum extent possible (Building use, Fire dept., etc.).
- Raw water leases and bulk water sales.
  - 1. Surplus water rental eliminated.
  - 2. Historic lease back of raw water eliminated.
  - 3. Bulk water permits and sale of water through fire hydrants will not be allowed. Hydrant use for irrigation will not be allowed.
- Division staff will continue to further develop plans for responding to the drought.
  The Division will monitor drought response effectiveness, recommend adjustments,
  and report to public regularly. Division staff will continue to monitor and enforce
  watering restrictions as necessary.

#### Website Links:

City of Longmont Public Works & Natural Resources Department: <a href="http://longmontcolorado.gov/departments/departments-n-z/water">http://longmontcolorado.gov/departments/departments-n-z/water</a>

Snow Survey Data:

Snow Survey Products | NRCS Colorado (usda.gov)

#### Reviewed by:

Longmont Water Board on April 18, 2022 Sustainability Advisory Board on April 20, 2022